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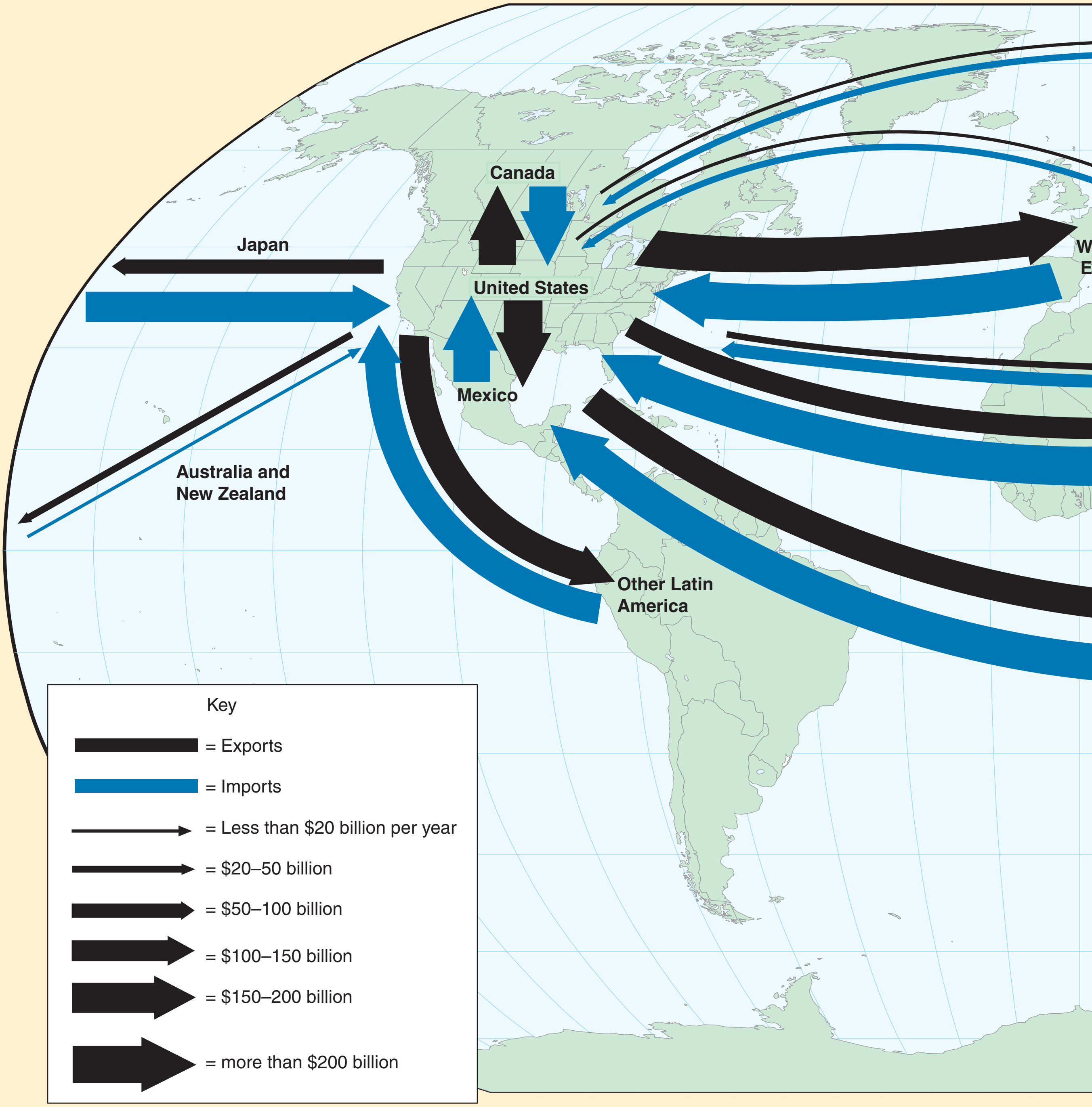
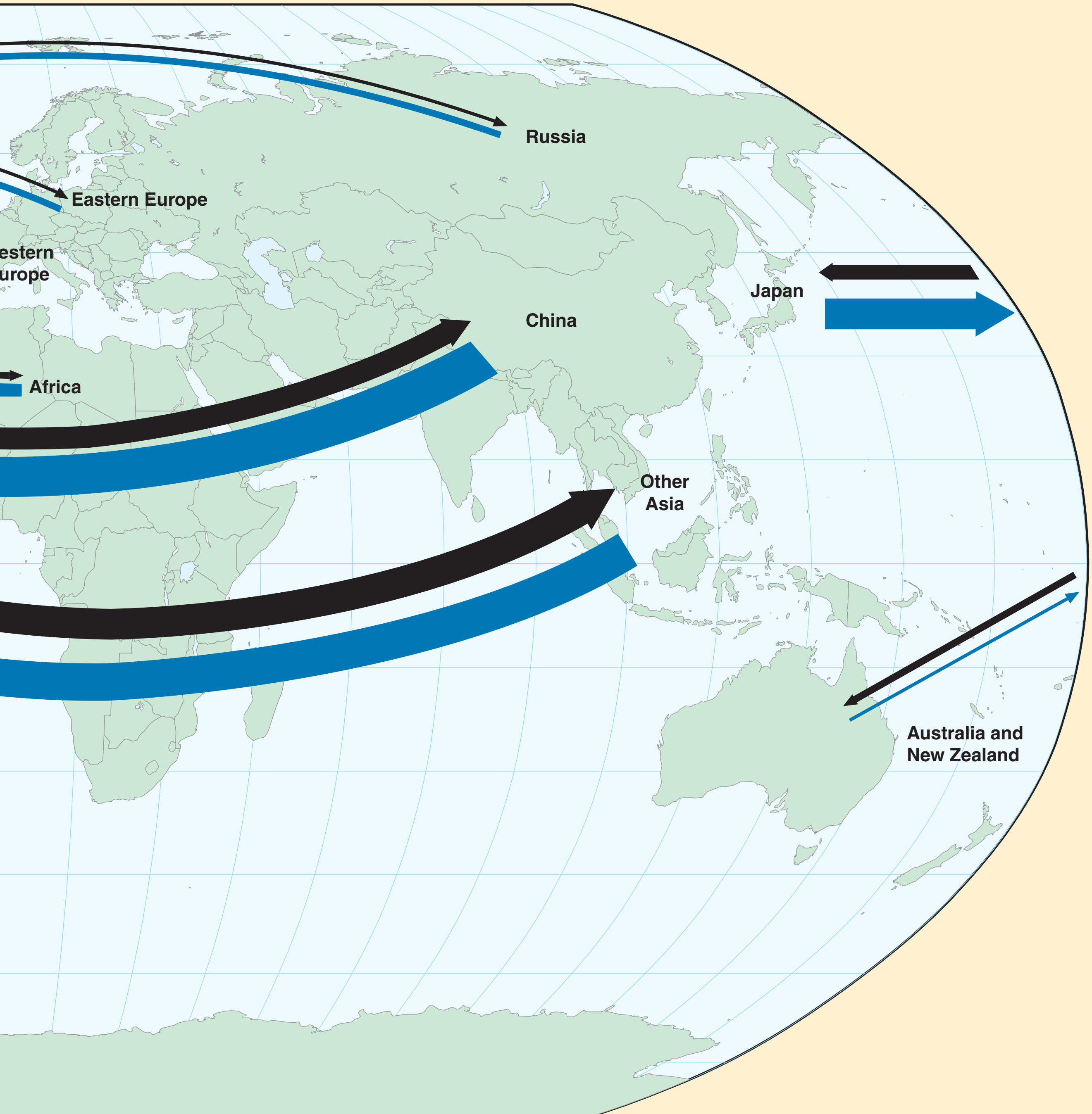
INTERNATIONAL ECONOMICS

THEORY & POLICY

TENTH EDITION

Merchandise Trade Flows with the United States





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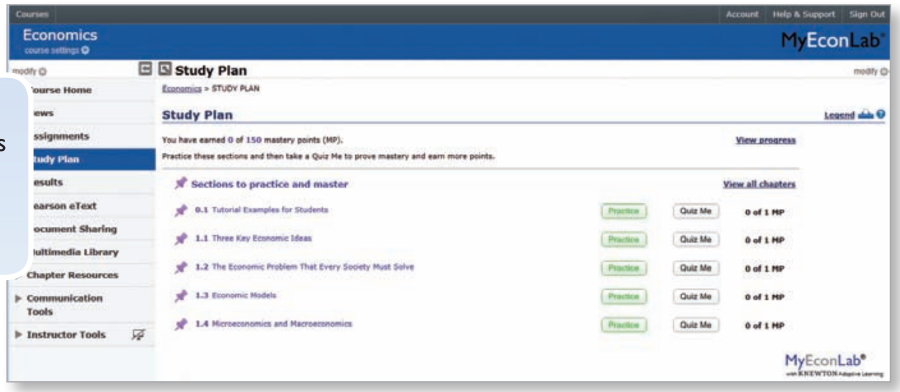

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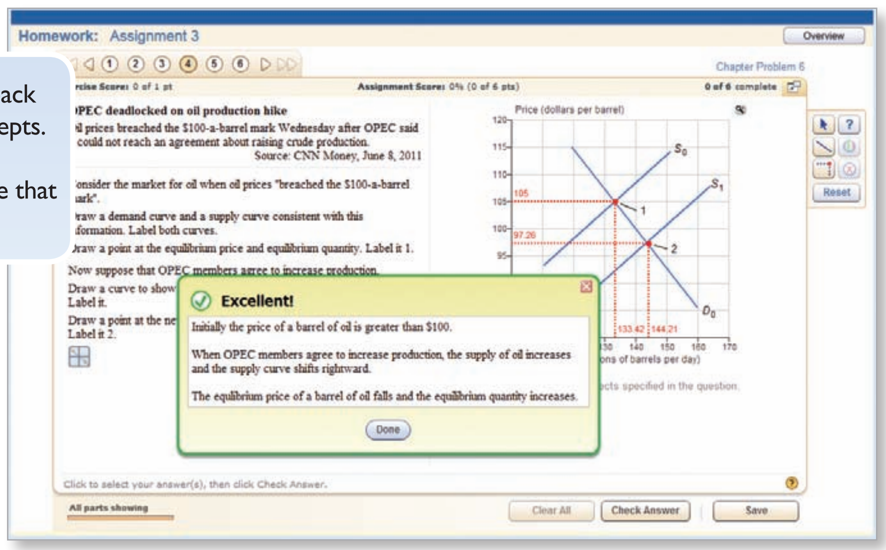

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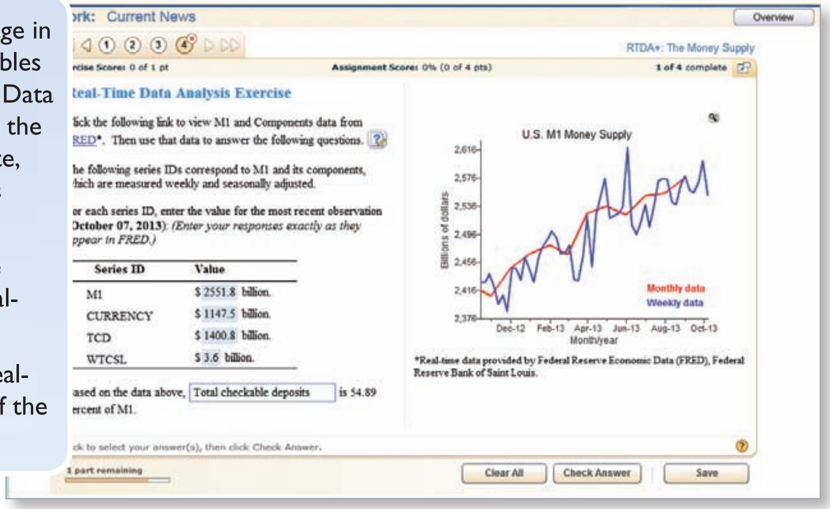

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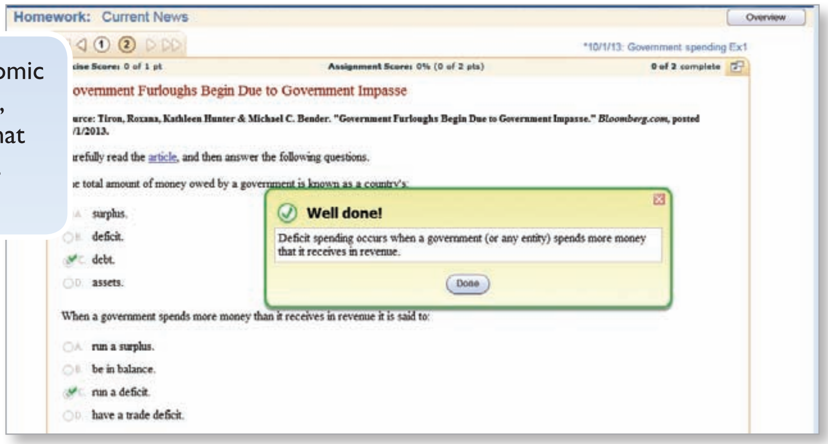

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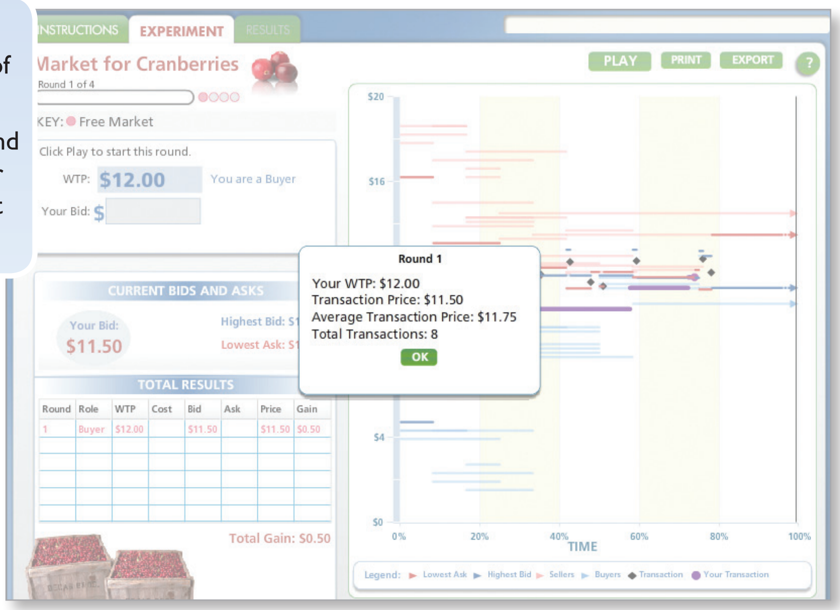

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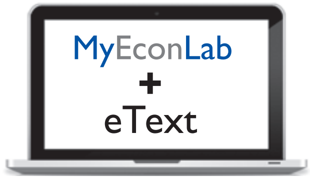

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International Economics

THEORY AND POLICY

TENTH EDITION

Paul R. Krugman
Princeton University

Maurice Obstfeld
University of California, Berkeley

Marc J. Melitz
Harvard University

PEARSON

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For Robin—P.K.
For my family—M.O.
For Clair, Benjamin, and Max—M.M.

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Brief Contents

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Preface

Years after the global financial crisis that broke out in 2007–2008, the industrial world's economies are still growing too slowly to restore full employment. Emerging markets, despite impressive income gains in many cases, remain vulnerable to the ebb and flow of global capital. And finally, an acute economic crisis in the euro area has lasted since 2009, bringing the future of Europe's common currency into question. This tenth edition therefore comes out at a time when we are more aware than ever before of how events in the global economy influence each country's economic fortunes, policies, and political debates. The world that emerged from World War II was one in which trade, financial, and even communication links between countries were limited. More than a decade into the 21st century, however, the picture is very different. Globalization has arrived, big time. International trade in goods and services has expanded steadily over the past six decades thanks to declines in shipping and communication costs, globally negotiated reductions in government trade barriers, the widespread outsourcing of production activities, and a greater awareness of foreign cultures and products. New and better communications technologies, notably the Internet, have revolutionized the way people in all countries obtain and exchange information. International trade in financial assets such as currencies, stocks, and bonds has expanded at a much faster pace even than international product trade. This process brings benefits for owners of wealth but also creates risks of contagious financial instability. Those risks were realized during the recent global financial crisis, which spread quickly across national borders and has played out at huge cost to the world economy. Of all the changes on the international scene in recent decades, however, perhaps the biggest one remains the emergence of China—a development that is already redefining the international balance of economic and political power in the coming century.

Imagine the astonishment of the generation that lived through the depressed 1930s as adults, had its members been able to foresee the shape of today's world economy! Nonetheless, the economic concerns that continue to cause international debate have not changed that much from those that dominated the 1930s, nor indeed since they were first analyzed by economists more than two centuries ago. What are the merits of free trade among nations compared with protectionism? What causes countries to run trade surpluses or deficits with their trading partners, and how are such imbalances resolved over time? What causes banking and currency crises in open economies, what causes financial contagion between economies, and how should governments handle international financial instability? How can governments avoid unemployment and inflation, what role do exchange rates play in their efforts, and how can countries best cooperate to achieve their economic goals? As always in international economics, the interplay of events and ideas has led to new modes of analysis. In turn, these analytical advances, however abstruse they may seem at first, ultimately do end up playing a major role in governmental policies, in international negotiations, and in people's everyday lives. Globalization has made citizens of all countries much more aware than ever before of the worldwide economic forces that influence their fortunes, and globalization is here to stay.

New to the Tenth Edition

For this edition, we are offering an Economics volume as well as Trade and Finance splits. The goal with these distinct volumes is to allow professors to use the book that best suits their needs based on the topics they cover in their International Economics course. In the Economics volume for a two-semester course, we follow the standard practice of dividing the book into two halves, devoted to trade and to monetary questions. Although the trade and monetary portions of international economics are often treated as unrelated subjects, even within one textbook, similar themes and methods recur in both subfields. We have made it a point to illuminate connections between the trade and monetary areas when they arise. At the same time, we have made sure that the book's two halves are completely self-contained. Thus, a one-semester course on trade theory can be based on Chapters 2 through 12, and a one-semester course on international monetary economics can be based on Chapters 13 through 22. For professors' and students' convenience, however, they can now opt to use either the Trade or the Finance volume, depending on the length and scope of their course.

We have thoroughly updated the content and extensively revised several chapters. These revisions respond both to users' suggestions and to some important developments on the theoretical and practical sides of international economics. The most far-reaching changes are the following:

- **Chapter 5, Resources and Trade: The Heckscher-Ohlin Model** This edition offers expanded coverage of the effects on wage inequality of North-South trade, technological change, and outsourcing. The section describing the empirical evidence on the Heckscher-Ohlin model has been rewritten, emphasizing new research. That section also incorporates some new data showing how China's pattern of exports has changed over time in a way that is consistent with the predictions of the Heckscher-Olhin model.
- **Chapter 6, The Standard Trade Model** This chapter has been updated with some new data documenting how the terms of trade for the U.S. and Chinese economies have evolved over time.
- **Chapter 8, Firms in the Global Economy: Export Decisions, Outsourcing, and Multinational Enterprises** The coverage emphasizing the role of firms in international trade has been revised. There is also a new Case Study analyzing the impact of offshoring in the United States on U.S. unemployment.
- **Chapter 9, The Instruments of Trade Policy** This chapter features an updated treatment of the effects of trade restrictions on United States firms. This chapter now describes the recent trade policy dispute between the European Union and China regarding solar panels and the effects of the "Buy American" restrictions that were written into the American Recovery and Re-Investment Act of 2009.
- **Chapter 12, Controversies in Trade Policy** A new case study discusses the recent garment factory collapse in Bangladesh (in April 2013) and the tension between the costs and benefits of Bangladesh's rapid growth as a clothing exporter.
- **Chapter 17, Output and the Exchange Rate in the Short Run** In response to the global economic crisis of 2007–2009, countries throughout the world adopted countercyclical fiscal responses. Renewed academic research on the size of the fiscal multiplier soon followed, although most of it was set in the closed economy and so ignored the exchange rate effects stressed in this chapter's model. For this edition, we have added a new Case Study on the size of the fiscal multiplier in the open economy.

In line with recent academic literature, which focuses on fiscal policy at the zero lower interest-rate bound, we integrate the discussion with our model of the liquidity trap.

- **Chapter 18, Fixed Exchange Rates and Foreign Exchange Intervention** The chapter now includes additional discussion of "inflow attacks" on exchange rates being held at appreciated levels through foreign exchange intervention and other measures, a phenomenon seen in China and other countries. A new Case Study focuses on the Swiss National Bank's policy of capping the Swiss franc's level against the euro.
- **Chapter 19, International Monetary Systems: An Historical Overview** A detailed derivation of an open economy's multi-period intertemporal budget constraint now complements the discussion of external balance. (Instructors who do not want to cover this relatively more technical material can skip it without loss of continuity.) The intertemporal analysis is applied to analyze the sustainability of New Zealand's persistent foreign borrowing. In addition, the chapter's discussion of recent events in the global economy has been updated.
- **Chapter 20, Financial Globalization: Opportunity and Crisis** For this new edition, we have switched the earlier order of Chapters 20 and 21 so that the book now covers the international capital market before covering optimum currency areas and the euro crisis. Our reasoning is that the euro crisis is in large part a crisis of the banks, which students cannot understand without a good prior grasp of international banking and its problems. Consistent with this approach, the new Chapter 20 covers bank balance sheets and bank fragility in detail, with emphasis on bank capital and capital regulation. Ever since this book's first edition, we have stressed the global context of banking regulation. In this edition, we explain the "financial trilemma," which forces national policymakers to choose at most two from among the potential objectives of financial openness, financial stability, and national control over financial policy.
- **Chapter 21, Optimum Currency Areas and the Euro** The crisis in the euro area escalated dramatically after the last edition of this book went to press. For this new edition, we have brought our coverage of the euro crisis up to date with new material on initiatives for closer policy coordination in the euro countries, such as banking union. Our theoretical discussion of optimum currency areas also reflects lessons of the euro crisis.
- **Chapter 22, Developing Countries: Growth, Crisis, and Reform** Our coverage of capital flows to developing countries now includes recent research on the small size of those flows, as well as their paradoxical tendency to favor low-growth over high-growth developing economies. We point out the close link between theories of capital allocation to developing countries and theories of the cross-country distribution of income.

In addition to these structural changes, we have updated the book in other ways to maintain current relevance. Thus, we examine the educational profile of foreign born workers in the United States and how it differs from the overall population (Chapter 4); we review recent anti-dumping disputes involving China (Chapter 8); we discuss the causes of the large measured global current account surplus (Chapter 13); we describe the outbreak and resolution of Zimbabwe's hyperinflation (Chapter 15); and we describe the evolving infrastructure of international bank regulation, including Basel III and the Financial Stability Board (Chapter 20).

About the Book

The idea of writing this book came out of our experience in teaching international economics to undergraduates and business students since the late 1970s. We perceived two main challenges in teaching. The first was to communicate to students the exciting intellectual advances in this dynamic field. The second was to show how the development of international economic theory has traditionally been shaped by the need to understand the changing world economy and analyze actual problems in international economic policy.

We found that published textbooks did not adequately meet these challenges. Too often, international economics textbooks confront students with a bewildering array of special models and assumptions from which basic lessons are difficult to extract. Because many of these special models are outmoded, students are left puzzled about the real-world relevance of the analysis. As a result, many textbooks often leave a gap between the somewhat antiquated material to be covered in class and the exciting issues that dominate current research and policy debates. That gap has widened dramatically as the importance of international economic problems—and enrollments in international economics courses—have grown.

This book is our attempt to provide an up-to-date and understandable analytical framework for illuminating current events and bringing the excitement of international economics into the classroom. In analyzing both the real and monetary sides of the subject, our approach has been to build up, step by step, a simple, unified framework for communicating the grand traditional insights as well as the newest findings and approaches. To help the student grasp and retain the underlying logic of international economics, we motivate the theoretical development at each stage by pertinent data and policy questions.

The Place of This Book in the Economics Curriculum

Students assimilate international economics most readily when it is presented as a method of analysis vitally linked to events in the world economy, rather than as a body of abstract theorems about abstract models. Our goal has therefore been to stress concepts and their application rather than theoretical formalism. Accordingly, the book does not presuppose an extensive background in economics. Students who have had a course in economic principles will find the book accessible, but students who have taken further courses in microeconomics or macroeconomics will find an abundant supply of new material. Specialized appendices and mathematical postscripts have been included to challenge the most advanced students.

Some Distinctive Features

This book covers the most important recent developments in international economics without shortchanging the enduring theoretical and historical insights that have traditionally formed the core of the subject. We have achieved this comprehensiveness by stressing how recent theories have evolved from earlier findings in response to an evolving world economy. Both the real trade portion of the book (Chapters 2 through 12) and the monetary portion (Chapters 13 through 22) are divided into a core of chapters focused on theory, followed by chapters applying the theory to major policy questions, past and current.

In Chapter 1, we describe in some detail how this book addresses the major themes of international economics. Here we emphasize several of the topics that previous authors failed to treat in a systematic way.

Increasing Returns and Market Structure

Even before discussing the role of comparative advantage in promoting international exchange and the associated welfare gains, we visit the forefront of theoretical and empirical research by setting out the gravity model of trade (Chapter 2). We return to the research frontier (in Chapters 7 and 8) by explaining how increasing returns and product differentiation affect trade and welfare. The models explored in this discussion capture significant aspects of reality, such as intraindustry trade and shifts in trade patterns due to dynamic scale economies. The models show, too, that mutually beneficial trade need not be based on comparative advantage.

Firms in International Trade

Chapter 8 also summarizes exciting new research focused on the role of firms in international trade. The chapter emphasizes that different firms may fare differently in the face of globalization. The expansion of some and the contraction of others shift overall production toward more efficient producers within industrial sectors, raising overall productivity and thereby generating gains from trade. Those firms that expand in an environment of freer trade may have incentives to outsource some of their production activities abroad or take up multinational production, as we describe in the chapter.

Politics and Theory of Trade Policy

Starting in Chapter 4, we stress the effect of trade on income distribution as the key political factor behind restrictions on free trade. This emphasis makes it clear to students why the prescriptions of the standard welfare analysis of trade policy seldom prevail in practice. Chapter 12 explores the popular notion that governments should adopt activist trade policies aimed at encouraging sectors of the economy seen as crucial. The chapter includes a theoretical discussion of such trade policy based on simple ideas from game theory.

Asset Market Approach to Exchange Rate Determination

The modern foreign exchange market and the determination of exchange rates by national interest rates and expectations are at the center of our account of open-economy macroeconomics. The main ingredient of the macroeconomic model we develop is the interest parity relation, augmented later by risk premiums (Chapter 14). Among the topics we address using the model are exchange rate "overshooting"; inflation targeting; behavior of real exchange rates; balance-of-payments crises under fixed exchange rates; and the causes and effects of central bank intervention in the foreign exchange market (Chapters 15 through 18).

International Macroeconomic Policy Coordination

Our discussion of international monetary experience (Chapters 19 through 22) stresses the theme that different exchange rate systems have led to different policy coordination problems for their members. Just as the competitive gold scramble of the interwar years showed how beggar-thy-neighbor policies can be self-defeating, the current float challenges national policymakers to recognize their interdependence and formulate policies cooperatively.

The World Capital Market and Developing Countries

A broad discussion of the world capital market is given in Chapter 20 which takes up the welfare implications of international portfolio diversification as well as problems of prudential supervision of internationally active banks and other financial institutions. Chapter 22 is devoted to the long-term growth prospects and to the specific macroeconomic stabilization and liberalization problems of industrializing and newly industrialized countries. The chapter reviews emerging market crises and places in historical perspective the interactions among developing country borrowers, developed country lenders, and official financial institutions such as the International Monetary Fund. Chapter 22 also reviews China's exchange-rate policies and recent research on the persistence of poverty in the developing world.

Learning Features

This book incorporates a number of special learning features that will maintain students' interest in the presentation and help them master its lessons.

Case Studies

Case studies that perform the threefold role of reinforcing material covered earlier, illustrating its applicability in the real world, and providing important historical information often accompany theoretical discussions.

Special Boxes

Less central topics that nonetheless offer particularly vivid illustrations of points made in the text are treated in boxes. Among these are U.S. President Thomas Jefferson's trade embargo of 1807–1809 (Chapter 3); the astonishing ability of disputes over banana trade to generate acrimony among countries far too cold to grow any of their own bananas (Chapter 10); markets for nondeliverable forward exchange (Chapter 14); and the rapid accumulation of foreign exchange reserves by developing countries (Chapter 22).

Captioned Diagrams

More than 200 diagrams are accompanied by descriptive captions that reinforce the discussion in the text and help the student in reviewing the material.

Learning Goals

A list of essential concepts sets the stage for each chapter in the book. These learning goals help students assess their mastery of the material.

Summary and Key Terms

Each chapter closes with a summary recapitulating the major points. Key terms and phrases appear in boldface type when they are introduced in the chapter and are listed at the end of each chapter. To further aid student review of the material, key terms are italicized when they appear in the chapter summary.

Problems

Each chapter is followed by problems intended to test and solidify students' comprehension. The problems range from routine computational drills to "big picture" questions suitable for classroom discussion. In many problems we ask students to apply what they have learned to real-world data or policy questions.

Further Readings

For instructors who prefer to supplement the textbook with outside readings, and for students who wish to probe more deeply on their own, each chapter has an annotated bibliography that includes established classics as well as up-to-date examinations of recent issues.

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MyEconLab is the premier online assessment and tutorial system, pairing rich online content with innovative learning tools. MyEconLab includes comprehensive homework, quiz, test, and tutorial options, allowing instructors to manage all assessment needs in one program. Key innovations in the MyEconLab course for the tenth edition of *International Economics: Theory & Policy* include the following:

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- *Real-Time Data Analysis Exercises,* marked with , allow students and instructors to use the latest data from FRED, the online macroeconomic data bank from the Federal Reserve Bank of St. Louis. By completing the exercises, students become familiar with a key data source, learn how to locate data, and develop skills to interpret data.
- In the *enhanced eText* available in MyEconLab, figures labeled MyEconLab Real-Time Data allow students to display a pop-up graph updated with real-time data from FRED.
- *Current News Exercises,* new to this edition of the MyEconLab course, provide a turn-key way to assign gradable news-based exercises in MyEconLab. Every week, Pearson scours the news, finds a current article appropriate for an economics course, creates an exercise around the news article, and then automatically adds it to MyEconLab. Assigning and grading current news-based exercises that deal with the latest economic events has never been more convenient.

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Additional Supplementary Resources

A full range of additional supplementary materials to support teaching and learning accompanies this book.

- The Online Instructor's Manual—updated by Hisham Foad of San Diego State University—includes chapter overviews and answers to the end-of-chapter problems.
- The Online Test Bank offers a rich array of multiple-choice and essay questions, including some mathematical and graphing problems, for each textbook chapter. It is available in Word, PDF, and TestGen formats. This Test Bank was carefully revised and updated by Robert F. Brooker of Gannon University.
- The Computerized Test Bank reproduces the Test Bank material in the TestGen software that is available for Windows and Macintosh. With TestGen, instructors can easily edit existing questions, add questions, generate tests, and print the tests in variety of formats.
- The Online PowerPoint Presentation with Tables, Figures, & Lecture Notes was revised by Amy Glass of Texas A&M University. This resource contains all text figures and tables and can be used for in-class presentations.
- The Companion Web Site at www.pearsonhighered.com/krugman contains additional appendices. (See page xxi of the Contents for a detailed list of the Online Appendices.)

Instructors can download supplements from our secure Instructor's Resource Center. Please visit www.pearsonhighered.com/irc.

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Paul R. Krugman
Maurice Obstfeld
Marc J. Melitz
October 2013

CHAPTER 1

INTRODUCTION

You could say that the study of international trade and finance is where the discipline of economics as we know it began. Historians of economic thought often describe the essay "Of the Balance of Trade" by the Scottish philosopher David Hume as the first real exposition of an economic model. Hume published his essay in 1758, almost 20 years before his friend Adam Smith published *The Wealth of Nations*. And the debates over British trade policy in the early 19th century did much to convert economics from a discursive, informal field to the model-oriented subject it has been ever since.

Yet the study of international economics has never been as important as it is now. In the early 21st century, nations are more closely linked than ever before through trade in goods and services, flows of money, and investment in each other's economies. And the global economy created by these linkages is a turbulent place: Both policy makers and business leaders in every country, including the United States, must now pay attention to what are sometimes rapidly changing economic fortunes halfway around the world.

A look at some basic trade statistics gives us a sense of the unprecedented importance of international economic relations. Figure 1-1 shows the levels of U.S. exports and imports as shares of gross domestic product from 1960 to 2012. The most obvious feature of the figure is the long-term upward trend in both shares: International trade has roughly tripled in importance compared with the economy as a whole.

Almost as obvious is that, while both imports and exports have increased, imports have grown more, leading to a large excess of imports over exports. How is the United States able to pay for all those imported goods? The answer is that the money is supplied by large inflows of capital—money invested by foreigners willing to take a stake in the U.S. economy. Inflows of capital on that scale would once have been inconceivable; now they are taken for granted. And so the gap between imports and exports is an indicator of another aspect of growing international linkages—in this case the growing linkages between national capital markets.

Finally, notice that both imports and exports took a plunge in 2009. This decline reflected the global economic crisis that began in 2008 and is a reminder of the close links between world trade and the overall state of the world economy.

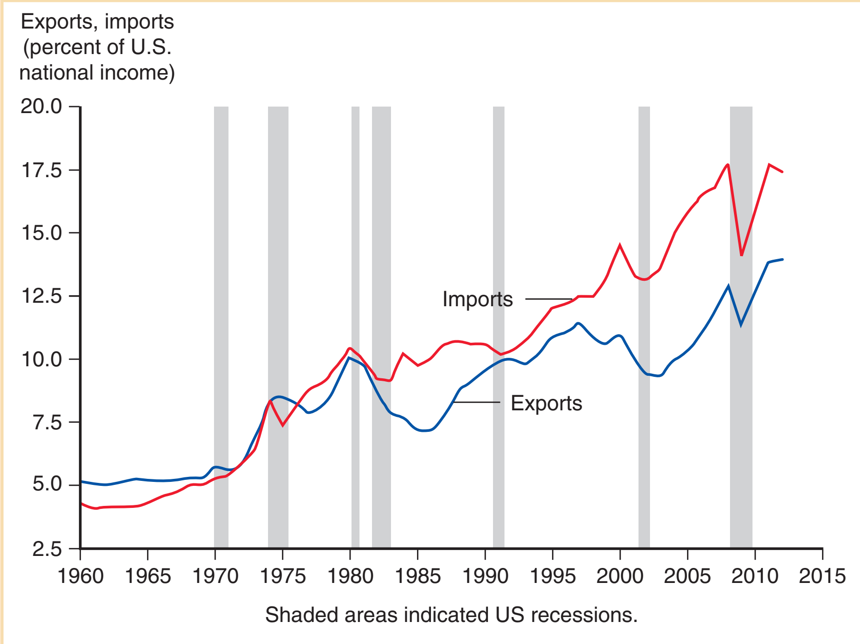


FIGURE 1-1 MyEconLab Real-time data

Exports and Imports as a Percentage of U.S. National Income (Shaded areas indicate U.S. recessions.)

Both imports and exports have risen as a share of the U.S. economy, but imports have risen more.

Source: U.S. Bureau of Economic Analysis. 2013 research. stlouisfed.org

If international economic relations have become crucial to the United States, they are even more crucial to other nations. Figure 1-2 shows the average of imports and exports as a share of GDP for a sample of countries. The United States, by virtue of its size and the diversity of its resources, relies less on international trade than almost any other country.

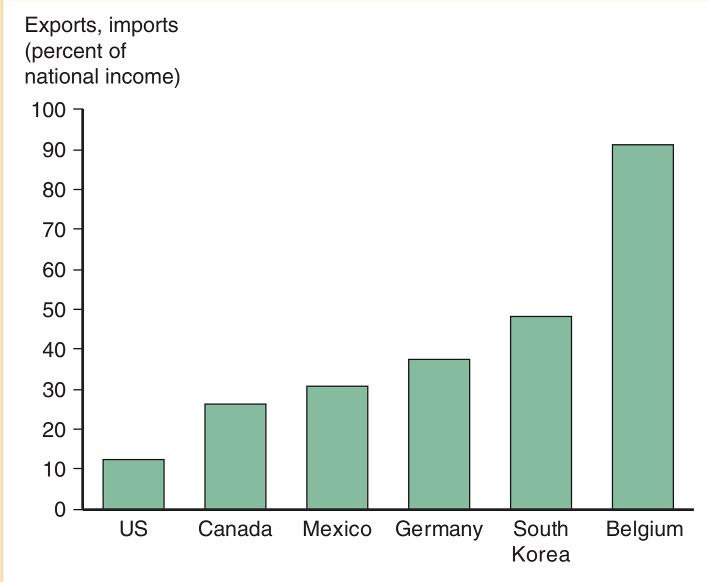
This text introduces the main concepts and methods of international economics and illustrates them with applications drawn from the real world. Much of the text is devoted to old ideas that are still as valid as ever: The 19th-century trade theory of David Ricardo and even the 18th-century monetary analysis of David Hume remain highly relevant to the 21st-century world economy. At the same time, we have made a special effort to bring the analysis up to date. In particular, the economic crisis that began in 2007 threw up major new challenges for the global economy. Economists were able to apply existing analyses to some of these challenges, but they were also forced to rethink some important concepts. Furthermore, new approaches have emerged to old questions, such as the impacts of changes in monetary and fiscal policy. We have attempted to convey the key ideas that have emerged in recent research while stressing the continuing usefulness of old ideas.

FIGURE 1-2

Average of Exports and Imports as Percentages of National Income in 2011

International trade is even more important to most other countries than it is to the United States.

Source: Organization for Economic Cooperation and Development.



LEARNING GOALS

After reading this chapter, you will be able to:

- Distinguish between international and domestic economic issues.
- Explain why seven themes recur in international economics, and discuss their significance.
- Distinguish between the trade and monetary aspects of international economics.

What Is International Economics About?

International economics uses the same fundamental methods of analysis as other branches of economics because the motives and behavior of individuals are the same in international trade as they are in domestic transactions. Gourmet food shops in Florida sell coffee beans from both Mexico and Hawaii; the sequence of events that brought those beans to the shop is not very different, and the imported beans traveled a much shorter distance than the beans shipped within the United States! Yet international economics involves new and different concerns because international trade and investment occur between independent nations. The United States and Mexico are sovereign states; Florida and Hawaii are not. Mexico's coffee shipments to Florida could be disrupted if the U.S. government imposed a quota that limits imports; Mexican coffee could suddenly become cheaper to U.S. buyers if the peso were to fall in value against the dollar. By contrast, neither of those events can happen in commerce within the United States because the Constitution forbids restraints on interstate trade and all U.S. states use the same currency.

The subject matter of international economics, then, consists of issues raised by the special problems of economic interaction between sovereign states. Seven themes recur throughout the study of international economics: (1) the gains from trade, (2) the pattern of trade, (3) protectionism, (4) the balance of payments, (5) exchange rate determination, (6) international policy coordination, and (7) the international capital market.

The Gains from Trade

Everybody knows that some international trade is beneficial—for example, nobody thinks that Norway should grow its own oranges. Many people are skeptical, however, about the benefits of trading for goods that a country could produce for itself. Shouldn't Americans buy American goods whenever possible to help create jobs in the United States?

Probably the most important single insight in all of international economics is that there are *gains from trade*—that is, when countries sell goods and services to each other, this exchange is almost always to their mutual benefit. The range of circumstances under which international trade is beneficial is much wider than most people imagine. For example, it is a common misconception that trade is harmful if large disparities exist between countries in productivity or wages. On one side, businesspeople in less technologically advanced countries, such as India, often worry that opening their economies to international trade will lead to disaster because their industries won't be able to compete. On the other side, people in technologically advanced nations where workers earn high wages often fear that trading with less advanced, lower-wage countries will drag their standard of living down—one presidential candidate memorably warned of a "giant sucking sound" if the United States were to conclude a free trade agreement with Mexico.

Yet the first model this text presents of the causes of trade (Chapter 3) demonstrates that two countries can trade to their mutual benefit even when one of them is more efficient than the other at producing everything and when producers in the less efficient country can compete only by paying lower wages. We'll also see that trade provides benefits by allowing countries to export goods whose production makes relatively heavy use of resources that are locally abundant while importing goods whose production makes heavy use of resources that are locally scarce (Chapter 5). International trade also allows countries to specialize in producing narrower ranges of goods, giving them greater efficiencies of large-scale production.

Nor are the benefits of international trade limited to trade in tangible goods. International migration and international borrowing and lending are also forms of mutually beneficial trade—the first a trade of labor for goods and services (Chapter 4), the second a trade of current goods for the promise of future goods (Chapter 6). Finally, international exchanges of risky assets such as stocks and bonds can benefit all countries by allowing each country to diversify its wealth and reduce the variability of its income (Chapter 20). These invisible forms of trade yield gains as real as the trade that puts fresh fruit from Latin America in Toronto markets in February.

Although nations generally gain from international trade, it is quite possible that international trade may hurt particular groups *within* nations—in other words, that international trade will have strong effects on the distribution of income. The effects of trade on income distribution have long been a concern of international trade theorists who have pointed out that:

> International trade can adversely affect the owners of resources that are "specific" to industries that compete with imports, that is, cannot find alternative employment in other industries. Examples would include specialized machinery, such as power

looms made less valuable by textile imports, and workers with specialized skills, like fishermen who find the value of their catch reduced by imported seafood.

Trade can also alter the distribution of income between broad groups, such as workers and the owners of capital.

These concerns have moved from the classroom into the center of real-world policy debate as it has become increasingly clear that the real wages of less-skilled workers in the United States have been declining—even though the country as a whole is continuing to grow richer. Many commentators attribute this development to growing international trade, especially the rapidly growing exports of manufactured goods from low-wage countries. Assessing this claim has become an important task for international economists and is a major theme of Chapters 4 through 6.

The Pattern of Trade

Economists cannot discuss the effects of international trade or recommend changes in government policies toward trade with any confidence unless they know their theory is good enough to explain the international trade that is actually observed. As a result, attempts to explain the pattern of international trade—who sells what to whom—have been a major preoccupation of international economists.

Some aspects of the pattern of trade are easy to understand. Climate and resources clearly explain why Brazil exports coffee and Saudi Arabia exports oil. Much of the pattern of trade is more subtle, however. Why does Japan export automobiles, while the United States exports aircraft? In the early 19th century, English economist David Ricardo offered an explanation of trade in terms of international differences in labor productivity, an explanation that remains a powerful insight (Chapter 3). In the 20th century, however, alternative explanations also were proposed. One of the most influential, explanations links trade patterns to an interaction between the relative supplies of national resources such as capital, labor, and land on one side and the relative use of these factors in the production of different goods on the other. We present this theory in Chapter 5. We then discuss how this basic model must be extended in order to generate accurate empirical predictions for the volume and pattern of trade. Also, some international economists have proposed theories that suggest a substantial random component, along with economies of scale, in the pattern of international trade, theories that are developed in Chapters 7 and 8.

How Much Trade?

If the idea of gains from trade is the most important theoretical concept in international economics, the seemingly eternal debate over how much trade to allow is its most important policy theme. Since the emergence of modern nation-states in the 16th century, governments have worried about the effect of international competition on the prosperity of domestic industries and have tried either to shield industries from foreign competition by placing limits on imports or to help them in world competition by subsidizing exports. The single most consistent mission of international economics has been to analyze the effects of these so-called protectionist policies—and usually, though not always, to criticize protectionism and show the advantages of freer international trade.

The debate over how much trade to allow took a new direction in the 1990s. After World War II the advanced democracies, led by the United States, pursued a broad policy of removing barriers to international trade; this policy reflected the view that free trade was a force not only for prosperity but also for promoting world peace.

In the first half of the 1990s, several major free trade agreements were negotiated. The most notable were the North American Free Trade Agreement (NAFTA) between the United States, Canada, and Mexico, approved in 1993, and the so-called Uruguay Round agreement, which established the World Trade Organization in 1994.

Since that time, however, an international political movement opposing "globalization" has gained many adherents. The movement achieved notoriety in 1999, when demonstrators representing a mix of traditional protectionists and new ideologies disrupted a major international trade meeting in Seattle. If nothing else, the anti-globalization movement has forced advocates of free trade to seek new ways to explain their views.

As befits both the historical importance and the current relevance of the protectionist issue, roughly a quarter of this text is devoted to this subject. Over the years, international economists have developed a simple yet powerful analytical framework for determining the effects of government policies that affect international trade. This framework helps predict the effects of trade policies, while also allowing for cost-benefit analysis and defining criteria for determining when government intervention is good for the economy. We present this framework in Chapters 9 and 10 and use it to discuss a number of policy issues in those chapters and in the two that follow.

In the real world, however, governments do not necessarily do what the cost-benefit analysis of economists tells them they should. This does not mean that analysis is useless. Economic analysis can help make sense of the politics of international trade policy by showing who benefits and who loses from such government actions as quotas on imports and subsidies to exports. The key insight of this analysis is that conflicts of interest *within* nations are usually more important in determining trade policy than conflicts of interest *between* nations. Chapters 4 and 5 show that trade usually has very strong effects on income distribution within countries, while Chapters 10 through 12 reveal that the relative power of different interest groups within countries, rather than some measure of overall national interest, is often the main determining factor in government policies toward international trade.

Balance of Payments

In 1998, both China and South Korea ran large trade surpluses of about $40 billion each. In China's case, the trade surplus was not out of the ordinary—the country had been running large surpluses for several years, prompting complaints from other countries, including the United States, that China was not playing by the rules. So is it good to run a trade surplus and bad to run a trade deficit? Not according to the South Koreans: Their trade surplus was forced on them by an economic and financial crisis, and they bitterly resented the necessity of running that surplus.

This comparison highlights the fact that a country's *balance of payments* must be placed in the context of an economic analysis to understand what it means. It emerges in a variety of specific contexts: in discussing foreign direct investment by multinational corporations (Chapter 8), in relating international transactions to national income accounting (Chapter 13), and in discussing virtually every aspect of international monetary policy (Chapters 17 through 22). Like the problem of protectionism, the balance of payments has become a central issue for the United States because the nation has run huge trade deficits every year since 1982.

Exchange Rate Determination

In September 2010, Brazil's finance minister, Guido Mantegna, made headlines by declaring that the world was "in the midst of an international currency war." The occasion for his remarks was a sharp rise in the value of Brazil's currency, the *real*, which was worth less than 45 cents at the beginning of 2009 but had risen to almost 60 cents when he spoke (and would rise to 65 cents over the next few months). Mantegna accused wealthy countries—the United States in particular—of engineering this rise, which was devastating to Brazilian exporters. However, the surge in the *real* proved short-lived; the currency began dropping in mid-2011, and by the summer of 2013 it was back down to only 45 cents.

A key difference between international economics and other areas of economics is that countries usually have their own currencies—the euro, which is shared by a number of European countries, being the exception that proves the rule. And as the example of the *real* illustrates, the relative values of currencies can change over time, sometimes drastically.

For historical reasons, the study of exchange rate determination is a relatively new part of international economics. For much of modern economic history, exchange rates were fixed by government action rather than determined in the marketplace. Before World War I, the values of the world's major currencies were fixed in terms of gold; for a generation after World War II, the values of most currencies were fixed in terms of the U.S. dollar. The analysis of international monetary systems that fix exchange rates remains an important subject. Chapter 18 is devoted to the working of fixed-rate systems, Chapter 19 to the historical performance of alternative exchange-rate systems, and Chapter 21 to the economics of currency areas such as the European monetary union. For the time being, however, some of the world's most important exchange rates fluctuate minute by minute and the role of changing exchange rates remains at the center of the international economics story. Chapters 14 through 17 focus on the modern theory of floating exchange rates.

International Policy Coordination

The international economy comprises sovereign nations, each free to choose its own economic policies. Unfortunately, in an integrated world economy, one country's economic policies usually affect other countries as well. For example, when Germany's Bundesbank raised interest rates in 1990—a step it took to control the possible inflationary impact of the reunification of West and East Germany—it helped precipitate a recession in the rest of Western Europe. Differences in goals among countries often lead to conflicts of interest. Even when countries have similar goals, they may suffer losses if they fail to coordinate their policies. A fundamental problem in international economics is determining how to produce an acceptable degree of harmony among the international trade and monetary policies of different countries in the absence of a world government that tells countries what to do.

For almost 70 years, international trade policies have been governed by an international agreement known as the General Agreement on Tariffs and Trade (GATT). Since 1994, trade rules have been enforced by an international organization, the World Trade Organization, that can tell countries, including the United States, that their policies violate prior agreements. We discuss the rationale for this system in Chapter 9 and look at whether the current rules of the game for international trade in the world economy can or should survive.

While cooperation on international trade policies is a well-established tradition, coordination of international macroeconomic policies is a newer and more uncertain topic. Attempts to formulate principles for international macroeconomic coordination date to the 1980s and 1990s and remain controversial to this day. Nonetheless, attempts at international macroeconomic coordination are occurring with growing frequency in the real world. Both the theory of international macroeconomic coordination and the developing experience are reviewed in Chapter 19.

The International Capital Market

In 2007, investors who had bought U.S. mortgage-backed securities—claims on the income from large pools of home mortgages—received a rude shock: as home prices began to fall, mortgage defaults soared, and investments they had been assured were safe turned out to be highly risky. Since many of these claims were owned by financial institutions, the housing bust soon turned into a banking crisis. And here's the thing: it wasn't just a U.S. banking crisis, because banks in other countries, especially in Europe, had also bought many of these securities.

The story didn't end there: Europe soon had its own housing bust. And while the bust mainly took place in southern Europe, it soon became apparent that many northern European banks—such as German banks that had lent money to their Spanish counterparts—were also very exposed to the financial consequences.

In any sophisticated economy, there is an extensive capital market: a set of arrangements by which individuals and firms exchange money now for promises to pay in the future. The growing importance of international trade since the 1960s has been accompanied by a growth in the *international* capital market, which links the capital markets of individual countries. Thus in the 1970s, oil-rich Middle Eastern nations placed their oil revenues in banks in London or New York, and these banks in turn lent money to governments and corporations in Asia and Latin America. During the 1980s, Japan converted much of the money it earned from its booming exports into investments in the United States, including the establishment of a growing number of U.S. subsidiaries of Japanese corporations. Nowadays, China is funneling its own export earnings into a range of foreign assets, including dollars that its government holds as international reserves.

International capital markets differ in important ways from domestic capital markets. They must cope with special regulations that many countries impose on foreign investment; they also sometimes offer opportunities to evade regulations placed on domestic markets. Since the 1960s, huge international capital markets have arisen, most notably the remarkable London Eurodollar market, in which billions of dollars are exchanged each day without ever touching the United States.

Some special risks are associated with international capital markets. One risk is currency fluctuations: If the euro falls against the dollar, U.S. investors who bought euro bonds suffer a capital loss. Another risk is national default: A nation may simply refuse to pay its debts (perhaps because it cannot), and there may be no effective way for its creditors to bring it to court. Fears of default by highly indebted European nations have been a major concern in recent years.

The growing importance of international capital markets and their new problems demand greater attention than ever before. This text devotes two chapters to issues arising from international capital markets: one on the functioning of global asset markets (Chapter 20) and one on foreign borrowing by developing countries (Chapter 22).

International Economics: Trade and Money

The economics of the international economy can be divided into two broad subfields: the study of *international trade* and the study of *international money*. International trade analysis focuses primarily on the *real* transactions in the international economy, that is, transactions involving a physical movement of goods or a tangible commitment of economic resources. International monetary analysis focuses on the *monetary* side of the international economy, that is, on financial transactions such as foreign purchases of U.S. dollars. An example of an international trade issue is the conflict between the United States and Europe over Europe's subsidized exports of agricultural products; an example of an international monetary issue is the dispute over whether the foreign exchange value of the dollar should be allowed to float freely or be stabilized by government action.

In the real world, there is no simple dividing line between trade and monetary issues. Most international trade involves monetary transactions, while, as the examples in this chapter already suggest, many monetary events have important consequences for trade. Nonetheless, the distinction between international trade and international money is useful. The first half of this text covers international trade issues. Part One (Chapters 2 through 8) develops the analytical theory of international trade, and Part Two (Chapters 9 through 12) applies trade theory to the analysis of government policies toward trade. The second half of the text is devoted to international monetary issues. Part Three (Chapters 13 through 18) develops international monetary theory, and Part Four (Chapters 19 through 22) applies this analysis to international monetary policy.